

Part 1 – Agency Profile

Agency Overview

IDJC Mission Statement

“Prevent and reduce juvenile crime in partnership with communities”

The Idaho Department of Juvenile Corrections has a responsibility to the safety of Idaho’s communities and to ensure juveniles involved with the justice system are held accountable. In order for a juvenile to become a productive citizen, services must be responsive to their mental needs, physical needs and personal challenges. IDJC understands the fiscal responsibility to Idaho’s citizens and maximizes the use of tax dollars.

Idaho’s juvenile justice system is balanced between county and state. Ninety-four percent of juveniles were served within the community through county probation/detention departments, while only six percent of juveniles in the justice system are committed to state custody. County juvenile probation departments provide a range of effective approaches for managing juvenile offenders safely and economically in the community, including probation supervision and local detention. Each county has its own probation department or contracts with another county to supervise its probation caseload. Probation departments emphasize programs that hold juveniles accountable to their victims and their communities. Rule 19 was changed in January 2009 creating a formalized process for a team to include parents, IDHW, IDJC, county probation and other significant parties to act as consultants to the court to determine whether there are any other community based options for the juvenile offender based on their risks and needs. Since rule change inception, one hundred forty-two (142) juveniles were staffed and seventy-nine (79) juveniles diverted from IDJC custody. In addition, through a collaborative project, clinical services are available in all twelve county operated detention facilities. This project screens and identifies any mental health concerns for juveniles entering the facilities and linking mental health services within the community.

In cases where the juvenile offender cannot be managed in the community, the court may order commitment to the legal custody of the state of Idaho. If a juvenile is committed to the Idaho Department of Juvenile Corrections, he/she is assessed and placed into a residential facility (contract or state) to address the criminogenic needs. Once the juvenile has completed treatment and it is determined that his/her risk to the community has been reduced, the juvenile is most likely to return to county probation for aftercare.

Together, the county probation offices and the Idaho Department of Juvenile Corrections implement the “Balanced Approach” philosophy emphasizing three priorities: public safety, accountability, and competency development. Through this approach, the counties and the state work together to ensure that juvenile justice in Idaho is a system that guarantees the best possible chance for juveniles to lead productive lives in the future. By consistently applying accountability-based sanctions that take into account the developmental stage of the offender and the severity of the offense, Idaho’s juvenile justice system fosters individual responsibility, protects the community, and enhances our quality of life.

A Brief History

The 1903 Idaho legislature passed a bill that founded the Idaho Industrial Reform School for the Commitment of Wayward Youth. Over 90 years later, the Idaho Department of Juvenile Corrections was created at the recommendation of a special legislative committee. The recommendation to create a new department was based on a series of meetings held across the state to gather input from the public and juvenile justice practitioners. In response to the input, the 1995 Idaho legislature passed the Juvenile Corrections Act. This act removed juvenile corrections responsibilities from the Department of Health and Welfare, and vested them in the newly created Idaho Department of Juvenile Corrections. When the Department was created, the actual number of juveniles in state custody was almost 600. With the transfer of some juveniles to county probation and release of other juveniles to their home communities, the average daily population of juveniles in state custody was 490 by the end of 1995. During State Fiscal Year 2009 the number of juveniles in the juvenile justice system in Idaho was approximately 6,800, with roughly 94% of these juveniles managed at the local level (county probation and detention departments) and 6%, or an average of 405, in custody of IDJC.

Today

The Idaho Department of Juvenile Corrections provides services to youth adjudicated delinquent and sentenced to the custody of the state, through residential placement in contract and/or state operated facilities and programs. While serving the citizens of Idaho, the Department is committed to the balanced and restorative justice model as a foundation.

To meet this obligation, the Department has **3** Divisions (*Institutional Services, Community Operations and Program Services, and Administrative Services*), **2** bureaus (*Clinical Services and Human Resources*) and **1** unit (*Quality Improvement*). In addition to providing community safety, offender accountability and competency development, the Department distributes Juvenile Corrections Act funds, tobacco tax revenue, and other state and federal funds to counties to fund local programming that has the effect of reducing juvenile crime. Twenty-four percent (24%) of the Department's yearly budget goes directly to counties and local communities for juvenile justice services to help reduce the need for commitments to IDJC. This has been enhanced the past two years with the Community Incentive Program and the funding for services to juvenile offenders with a diagnosed mental illness.

To assist the Department in its mission, there are eight boards/commissions that ensure the community and other juvenile justice professionals are involved in the decision making process. These groups that are valuable to the Department's mission and success include: Board of Juvenile Corrections, Juvenile Justice Commission, IJOS Board, Juvenile Training Council, Custody Review Board, Juvenile Justice Magistrate Judges Advisory Team, Interstate Compact Council, Criminal Justice Commission, Interagency Committee on Substance Abuse Prevention and Treatment, and Idaho Association of Counties (Youth & Justice Advisory Council, and Juvenile Justice Administrators).

The Future

The Department will continue its efforts to prevent or reduce juvenile crime in partnership with communities. The Department is working closely with communities to hold juveniles accountable and provide services that are aimed at reducing the risk level of juveniles and increasing their capability and productivity through engagement in educational, rehabilitation and treatment services. The Department will continue to find ways to be fiscally responsible during these difficult economic times. Finally, the Department recognized the power of combined efforts exceeds what can be accomplished individually and will therefore continue to work directly with key partners.

Facts

Number of Employees: 406.25 budgeted.

Number and Location of Offices: 4 administrative offices—Coeur d'Alene, Boise, Pocatello, Twin Falls
3 juvenile corrections centers--Lewiston, Nampa, St. Anthony.

Factors that may give rise to an increase in demand for services: There are two primary factors that may cause an increase in demand for IDJC services. The first factor includes the special populations being committed, over 50% have a mental health diagnosis and over 65% have a substance abuse problem. Thirty-four percent (34%) of the juvenile offenders in custody, approximately 118 juveniles, have issues with both substance abuse and mental health, considered a co-occurring disorder, an increase from the last reporting year. Gangs are also becoming more of an issue in juvenile corrections.

The legislature allocated funds to IDJC to provide services to juvenile offenders with mental illnesses for research-based, best practice programs to be managed through the Community Incentive Project which provides resources to counties and tribes to treat juvenile offenders in the community to prevent deeper involvement with the juvenile justice system. This has been supported with changes to Idaho Judicial Rule 19 requiring a screening team to review the case prior to commitment. From February to July there were 160 screenings, 79 juveniles were diverted. This strengthens our relationship with communities through collaboration and coordination.

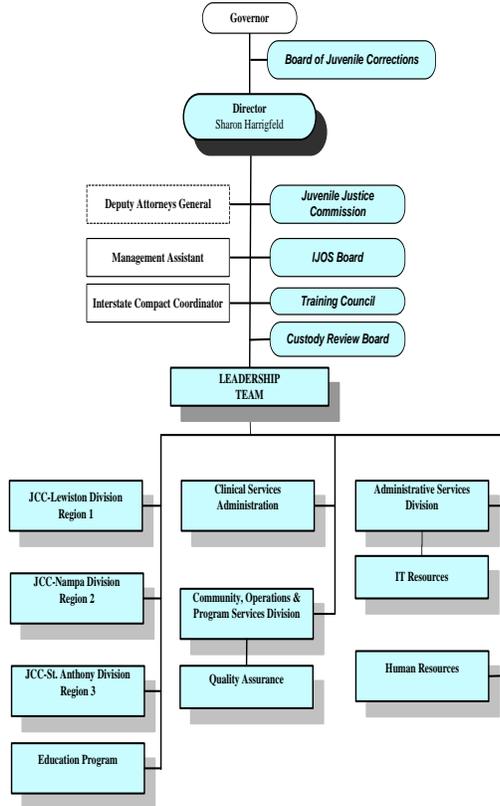
Core Functions/Idaho Code

The primary or core function of the Department (as written in *Idaho Code* Title 20, Chapter 5) is to provide services for youth adjudicated delinquent and sentenced to custody of the state, through residential placement in

contract and/or state operated facilities and programs. While serving the citizens of Idaho, the Department is seeking to involve three co-participants in the justice process- victims, offenders, and communities. This allows Idaho’s juvenile justice system to meet the sanctioning, public safety and rehabilitative needs of communities.

The Idaho Department of Juvenile Corrections fulfills its core function through its dedicated professional workforce in the following divisions, bureaus and units.

ORGANIZATIONAL STRUCTURE



Institutional Services:

IDJC has regionalized state services for juveniles committed to its custody, making it possible for most juveniles to remain close enough to their family and community to include parents and other key community members in their treatment. State juvenile correctional centers are located in Lewiston, Nampa, and St. Anthony and provide a full complement of services for 268 youth who range from 10 to 20 years of age. Specialized programs exist for adjudicated sex offenders, female offenders, and juveniles with a mental health diagnosis, juveniles with serious chemical dependency issues and juveniles with co-occurring disorders. All programs target reducing criminal behavior and thinking, in addition to decreasing the juvenile’s risk to re-offend. The programs offered are recognized as state-of-the-art juvenile correctional programming and follow nationally accepted standards for the treatment of juvenile offenders. Each center is equipped with a fully accredited school program, and the teachers and staff are trained to meet the wide spectrum of educational challenges prevalent among juvenile offenders. Other services include professional medical care, food services, and counseling. IDJC averaged 405 juveniles in custody in fiscal year 2009, with 255 (63%) in state facilities, and the remaining 150 (37%) in contract facilities located in- and out-of-state.

Clinical Services Bureau: The Bureau (part of Institutional Services) oversees the administration of statewide clinical services, assessment and placement programs for juveniles committed to the custody of the Department, oversight of all staff performing clinically related services, initial observation and assessment processes and follow-up assessments, and oversight of case management, which is working to develop a stronger emphasis on reintegration planning and family involvement.

Administrative Services:

This Division is responsible for providing day-to-day business and administrative services to support the institutions, district offices, and the Department as a whole. Services include fiscal services (accounts payable, payroll, financial statements, risk management, P-card administration, and the collection of parent reimbursement), information technology management (developing, maintaining and supporting IJOS, local, and wide area networks), as well as purchasing, inventory, facility and vehicle management.

Human Resource Bureau: This Bureau is responsible for establishing the foundation for building and maintaining positive employee relations, attracting and retaining competent employees, development and training of all staff, and development and implementation of sound performance measures.

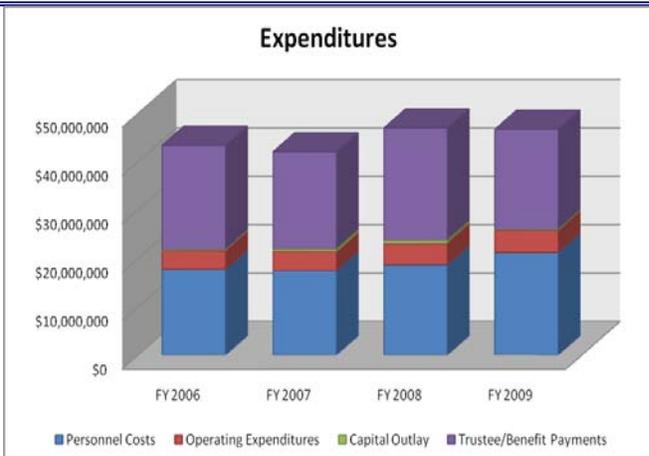
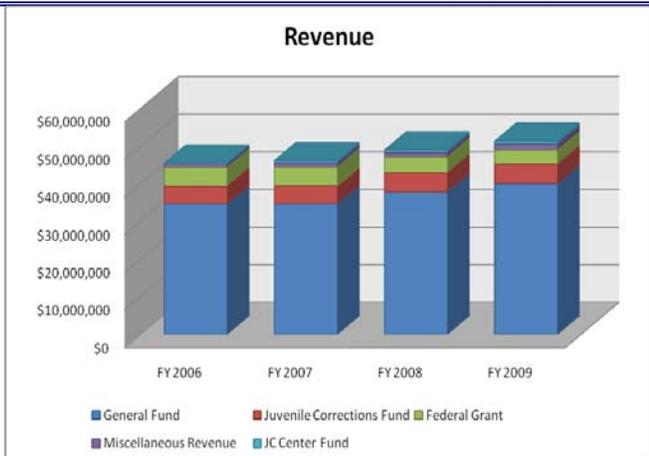
Community Operations and Programs Services Division (COPS):

The COPS Division addresses the needs of the community, offender and families throughout the continuum of care from prevention through aftercare. Six District Liaisons assist Idaho's 44 counties to assure IDJC remains connected to a wide range of community stakeholders. This Division provides professional juvenile justice research and public information, including responses to information requests from Idaho State Legislators and citizens in general. The Quality Improvement Unit is committed to promoting juvenile correctional practice based upon the characteristics of a "learning organization" using the performance based standards process, the principles of the What Works literature, and continued growth and development of the principles of quality improvement throughout the Department. This unit is also responsible for the coordination of the POST Certified Probation/Detention Academies. The Division oversees the delivery of religious activities within the Department's three facilities and with reintegration services. The Juvenile Justice Commission and Grants Management Section is responsible for planning and administering federal programs: including Juvenile Justice and Delinquency Prevention Formula Grant, Enforcing Underage Drinking Laws, Title V Prevention, Juvenile Accountability Block Grant, and state funds through the Community Incentive Project, the Mental Health Program, and the Detention Clinician Project. This Section is also responsible for the certification of detention facilities for compliance with state and Federal standards and collaborative planning through the seven district councils.

Revenue and Expenditures

Revenue	FY 2006	FY 2007	FY 2008	FY 2009
General Fund	\$34,566,700	\$34,565,900	\$37,848,600	\$40,029,300
Juvenile Corrections Fund	\$4,673,600	\$4,807,100	\$4,945,000	\$5,091,800
Federal Grant	\$5,077,700	\$5,000,100	\$4,286,400	\$3,765,900
Miscellaneous Revenue	\$1,080,800	\$1,088,700	\$1,107,900	\$1,590,700
JC Center Fund	\$0	\$629,700	\$688,500	\$753,600
Total	\$45,398,800	\$46,091,500	\$48,876,400	\$51,231,300

Expenditure	FY 2006	FY 2007	FY 2008	FY 2009
Personnel Costs	\$17,701,900	\$17,459,400	\$18,652,700	\$21,155,300
Operating Expenditures	\$3,732,000	\$3,951,500	\$4,354,200	\$4,602,900
Capital Outlay	\$344,800	\$440,000	\$702,200	\$160,800
Trustee/Benefit Payments	\$21,557,500	\$20,140,600	\$23,204,600	\$20,718,100
Total	\$43,336,200	\$41,991,500	\$46,913,70	\$46,637,100



Profile of Cases Managed and/or Key Services Provided

Cases Managed and/or Key Services Provided	FY 2006	FY 2007	FY 2008	FY 2009
Number of Juveniles Served	709	725	710	659
Length of Custody (days)	553	559	528	526
Average Daily Count	424	427	431	410
Recommit Rate (return to IDJC)	15.2%	11%	11.6%	18.36%
Number of community service hours performed by juveniles	40,063	54,140	53,645	61,844
% of offenders whose risk level decreased at 6-month assessment	74%	54%	56.6%	45.08%
Number of counties participating in IJOS	40	40	40	40
% of offenders with increased ISAT scores	51.4%	73.8%	73.5%	73.2%
Federal dollars awarded at the community level	\$1,405,247	\$1,392,765	\$1,259,161	\$1,106,600

Part II – Performance Measures

Performance Measure	2006	2007	2008	2009	Benchmark
1. Percent of Youth that are not recommitted to IDJC	89%	88.4%	88.3%	81%	90%
2. Percent of individual student ISAT scores that improve while juvenile is in custody	73.8%	73.5%	74%	73.2%	85%
3. Statewide Satisfaction Survey disseminated to key stakeholders identified by IDJC.	NA	NA	NA	94%	98%
4. Number and percent of programs funded using evidence based models.	NA	17/53= 32%	67/130= 51.5%	68/102= 67%	75/100= 75%
5. Employee turnover rate	20.4%	14.81%	15.3%	14.9%	15%

Performance Measure Explanatory Note:

Recommitment rates have increased this past year due to the number of juveniles being served in the community rather than being committed, resulting in a more serious offender being committed and a smaller number to factor. Juveniles continue to perform relevant community service including work for Fish and Game, US Forest Service, and Adopt a Senior Program. Juveniles report community service provides them with an opportunity to use the tools they are learning in program.

For More Information Contact

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